FISHING AND PETROLEUM INTERACTIONS ONGEORGES BANK

VOLUME 1: AREAS OF PARTICULAR INTEREST TO THE INDUSTRIES



ENERGY PROGRAM TECHNICAL REPORT 76-3

NEW ENGLAND REGIONAL COMMISSION



Fishing and Petroleum Interactions on Georges Bank

Volume I: Areas of Particular Interest to the Industries

Distribution of: Areas of Primary Interest to the Petroleum Industries; Fishery Resources; Fishing Effort; Fishing Grounds; Spawning Grounds; Benthos; Bottom Sediments; Currents Stephen B. Olsen and Saul B. Saila

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Preface

This report is a product of the New England Regional Commission's Energy Research and Policy Formulation Program. The energy program will have several major outputs including:

- A supply/demand balance for New England's energy requirements to 1990.
- · Effects on New England from petroleum related industrial development (including OCS development).
- New England gas industry development study.
- · A review of electric power demand and supply trends and forecasts.
- · Impacts of recent energy shortages and price increases on New England.
- Guidelines and a handbook for power plant siting.
- · Legal and Institutional project, including a compendium and analysis of energy facility related statutes, and an energy policy and decision-making study.
- · The New England Fishing Industry and the projected impacts of Outer Continental Shelf development.

A complete list of Energy Program publications is available from the Commission's Energy Program Director.

The goal of the Energy Program is to supply the members of New England Regional Commission, which is comprised of the six New England Governors and a Federal Cochairman appointed by the President, with reliable baseline information on New England's energy requirements and vulnerability, and to provide the Governors and the region with viable energy policy options and recommendations to guide New England's energy future. The Commission's Energy Program staff works closely with the Energy Advisors to the Governors and Energy Offices of the six New England states in formulating, analyzing and disseminating the output and results of the Energy Program, thereby achieving a measure of regional coordination in tackling the complex of energy problems facing the region.

The Energy Program is also involved in a broad range of projects including examination and response to national energy policy, Outer Continental Shelf policy formulation, regional petroleum and natural gas industry development programs, the New England Energy Management Information System, regional power management program, energy capability grants to assist state energy agencies, energy conservation plans, regional regulatory assistance program, demonstration projects program, U.S.-Canadian cooperation on energy matters, and technical policy assistance to the staffs of the New England Governors on other numerous matters of regional energy policy formulation and analysis.

We sincerely hope that this report will be of use and will provide some contribution to the management of New England's energy problems.

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Russell F. Merriman Federal Cochairman

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Thomas P. Salmon Governor of Vermont State Cochairman

Abstract

This report was prepared by the University of Rhode Island Coastal Resources Center under the supervision and direction of, and under contract with the New England Regional Commission pursuant to the Commission's Energy Research and Policy Formulation Program. The statements, findings, and recommendations contained in the report are solely those of the University of Rhode Island Coastal Resources Center and do not necessarily reflect the views of the New England Regional Commission.

The New England Regional Commission was created under Title V of the Public Works and Economic Development Act of 1965, as amended. The Commission is a Federal/State partnership whose membership is comprised of the Governors of the six New England States and a Federal Cochairman appointed by the President.

This report is the result of tax-supported research and as such is not copyrightable. It may be freely reprinted with the customary crediting of source.

Acknowledgements

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The extensive literature review required to compile the tables on spawning and migration was undertaken by Henry Parker. The analysis of Ground Fish Survey data was performed by Robert Pikanowski. The graphics were produced by Henrietta Crandall, Susan Parker and Kathie Oberdick.

University of Rhode Island, Coastal Resources Center

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Introduction

In June 1975 the Coastal Resources Center of the University of Rhode Island undertook a one year study for the New England Regional Commission to investigate the interactions between fishing and petroleum industries in light of exploration for, and the possible development of, petroleum resources on Georges Bank. Georges Bank is one of the most productive fishing grounds in the world and was recently selected as a site for offshore oil and gas exploration. The Bank lies between Cape Cod, Massachusetts, and Cape Sable, Nova Scotia, and includes some 12,000 square miles within the 100 fathom isobath.

At the request of five of New England's governors, this preliminary report has been prepared to summarize available geographic information on the distribution and relative intensity or abundance of various activities and environmental characteristics that will be of help in evaluating the potential interactions between two industries. This preliminary report is designed to provide summary information with a minimum of technical detail to those responsible for managing and planning for the resources and industries in question. The final report of the study will present an overview and analysis of New England's fisheries by port and by fishery and will attempt to define the present and potential status and

economics of the region's fishing industries. The probable interactions, both on shore and at sea, between the petroleum and fishing industries will be investigated and recommendations will be made on how negative interaction might be softened or solved.

Information Sources

The information presented in Plates 1-13 has been gathered from a variety of sources; some are the preliminary results of ongoing data analyses, other sources have been available for several years. The following is a brief discussion of the accuracy, biases and area specificity of the information presented in each of the plates.

Plate 1. Areas of Interest to the Petroleum Industries. This information was compiled by the Department of Interior and is based solely on the nominations it received from petroleum industries for specific tracts on the Bank. The industries, in turn, have had to rely upon seismic data and a general knowledge of the geology of the area in attempting to predict which tracts are most likely to produce oil and gas. Whether oil and/or gas is present and in what quantities will not be known until wells are drilled. After exploratory drilling has taken place, a map showing the relative interest in lease tracts could be considerably different from the one presented here.

Plate 2. Tracts Selected for Study. These 206 tracts totaling 1,172,796 acres have been selected by the Department of Interior's Bureau of Land Management for intensive study for a draft environmental impact statement that will be prepared prior to the sale of any oil and gas leases. After considering the environmental impact statement, information gathered at public hearings, and comments submitted in writing, the Secretary of Interior shall decide whether there will be a sale, and if so what tracts will be offered and what stipulations will be included in the leases to protect the environment. The first lease sale, including all or some of the tracts shown in Plate 2, is expected to take place in the fall of 1976. A second sale is scheduled for February 1978.

Plates 3 and 4. Domestic Fishing Activity 1965-1974. These data were provided by National Marine Fisheries Service, Northeast Fisheries Center at Woods Hole, Massachusetts. The data are the same as the ones used to prepare Volumes I and II of the Fishing Vessel Activity report released by the same office in August 1975. The data presented here, however, have been expanded and corrected into a record showing fishing activity and catches by the entire domestic commercial fishery. Catches have been further prorated to show the live weight of all species taken. The original data were collected by interviewing 40 to 50 percent of those vessels making fishing trips lasting several days and approximately 15 percent of the vessels making one day trips. The interview data show the fisherman's estimate of the pounds of fish landed (the "hailed weight") and his statement of where the fish was caught. The number of days fished are calculated on the basis of a 24 hour day. The inherent biases in such information are obvious and they have been compounded by such problems as a turnover in the personnel responsible for making the interviews during the study period, and the reluctance of fishermen to divulge the exact positions of their best fishing spots. Despite these problems the data as presented here are felt to be reasonably accurate. No more detailed or accurate data base exists from which domestic fishing effort may be inferred.

Plates 5 and 6. Principal Domestic Fishing Grounds. These charts show the prime grounds fished by domestic fishermen. They were compiled through interviews with fishermen at several major New England ports. It is important to realize that the areas mapped, except where indicated, are the prime grounds. Virtually the whole bank is fished as indicated on Plates 3 and 4. As the intensity of fishing effort on Georges has increased and the abundance of all the most commercially valuable species has declined, patterns of fishing have changed. During the last several years, as fish have become more scarce, there has been a trend in longline fisheries toward deeper grounds, and in trawler fisheries toward deeper and rougher bottom. Pot grounds would extend over a larger area of the Bank if the intensity of trawler fishing did not preclude them. Most fishermen know specific areas where at certain times they can expect to make good catches. It would not be possible to gather together and map all these areas; the grounds shown here are generalized and represent those areas commonly recognized as the most important to the various fisheries.

Plate 7. Foreign Fishing Activity, 1974. This information was compiled from the monthly summaries of foreign vessel observations gathered by the NMFS Law Enforcement and Marine Mammal Protection Division. The data are collected during surveillance flights and are presented in the reports on a chart as discrete areas of fishing activity with the number and nationality of vessels working in each area noted. The chart presented here was drawn by overlaying the twelve monthly charts and adding together the total number of vessels working in each area. The relative intensity of fishing activity summed over the year is thus shown.

Plates 8 and 9. Distribution of Selected Commercial Groundfish Species. The NMFS Northeast Fisheries Center has conducted annual standardized ground fish

surveys since 1963. The data presented here have been selected for years when a single gear type was used and a standard sample size taken. Fall cruises 1964-1974 were analyzed, but the spring cruises only include 1968-1972. The survey is conducted within survey areas that have been defined by sediment type and depth. The number of replicate tows taken within each area is roughly proportional to its size. In this report each survey area has been regarded as a statistical unit. The average relative abundance of the following eleven species is shown for the time periods studied: cod, haddock, pollock, whiting, red hake, American dab, yellowtail flounder, blackback flounder, gray sole, butterfish and scup. Plate 10. Known Spawning Grounds. Some species spawn principally or entirely in specific locations. This chart is a compilation of those areas that are known to produce large quantities of eggs of the species indicated. Eggs of other important species are found dispersed over larger areas of the Bank, and no attempt has been made to show these. It may be assumed that important sites for some area-specific spawners are not shown. The International Commission for the Northwest Atlantic Fisheries (ICNAF) Areas A and B have been designated through international agreement for protection from fishing with certain kinds of gear because of their known value as spawning grounds. As may be seen, however, important spawning grounds lie outside these two areas. Plate 11. Distribution of Benthos. This informa-

tion is taken from a 1961 report by Wigley (29). The data were collected with a grab sampler and only animals retained by a sieve with 1 mm. apertures were collected and weighed when wet.

Plate 13. Currents. The data presented are from Bigelow (32) and show general patterns for surface currents only. More recent research has been reported by Bumpus (33) which infers both bottom and surface drift on Georges Bank. The results of this work have been summarized by month. The returns of the drift bottles by which the measurements were made, however, have been too fragmentary to discern trends for the fall and winter months. This more recent research is in general agreement with the patterns shown on Plate 13. The surface circulation suggests a large clockwise gyre, at least during the spring and summer, and a slow southwesterly drift.

Plate 12. Distribution of Surface Sediments. The data presented are from a 1973 report by Schlee (31).

The Potential for Oil and Gas on Georges

According to the U.S. Geological Survey (USGS)

there are at least ten structures on Georges that may bear petroleum (30). Present USGS estimates are for a 50 percent chance of 900 million barrels of oil and 4.4 trillion cubic feet of gas and a 5 percent chance of 2.4 billion barrels of oil and 12.5 trillion cubic feet of gas. It may be estimated that the former would require some 300 wells and 15 permanent platforms as opposed to 800 wells and 40 platforms if the higher estimates prove correct. The assumed life of fields yielding the higher estimate is 35 years.

It is possible that no oil or gas will be found on Georges. However, to condemn the area a minimum of 30 wildcat wells must be drilled and if these show any signs of promise 60 to 90 wells may be drilled before the search is abandoned. An exploratory rig may, on an average, drill four wells per year so we may expect to see eight to twenty rig years of exploratory drilling even if no exploitable resources are found. It is reasonable to expect that five rigs will begin exploratory drilling within a few months of the lease sale. If oil is found, exploratory rigs may continue to operate through the 1980's.

The Fishery Resources of Georges Bank

Georges Bank is one of the most productive fishing grounds in the world. Unlike petroleum resources, the fish on Georges are a renewable resource that can provide high protein food indefinitely so long as man does not so alter the environment that the fish cannot survive or fishermen cannot catch them. Statistics for domestic and foreign catches on Georges are gathered by ICNAF and tabulated by the areas shown in Figure 1. Area 5z was subdivided in 1968 and statistics for Georges Bank alone (5ze) have been available since then (Figures 2 and 3).

It is important to recognize that all the commercially important species on Georges Bank are presently over exploited and that many have been overfished for a decade or more. It is expected that in the near future there will be United States jurisdiction over all fishery resources within a wide zone, perhaps extending out 200 miles from the nation's shoreline. When this takes place, either through the Law of the Sea Conference or through unilateral action by the United States, it is hoped that meaningful measures will be taken to control fishing and to permit the stocks to recover. It is difficult to assess the potential maximum sustainable yield (MSY) the stocks could produce each year if they were properly managed. Some stocks fluctuate widely in abundance independent of fishing pressure. Long term trends in water temperatures also play an important role. Many species are on Georges for only a portion of their lives or only at certain seasons. However, a rough estimate of the MSY for Georges Bank as a whole is 420,000 metric tons per year. Estimates for the MSYs of some important species on Georges are as follows (28):

cod	35,000 metric tons
haddock	50,000 metric tons
yellowtail	16,000 metric tons
whiting	30,000 metric tons
other flounder	15,000 metric tons
red hake	25,000 metric tons

Even more difficult than attempting to assess MSY values is attempting to predict what the resources would be worth to domestic fishermen if they harvested the total catch, an event that is highly unlikely in the foreseeable future even with passage of a 200 mile national resource zone or its equivalent. World fish markets fluctuate widely and the impacts of a growing world food shortage may only be guessed. However, based upon calculations made by Rorholm and Holmsen (34) for Area 5, an estimate of the value in 1974 dollars for 420,000 metric tons of fish, of which a large proportion would be species that command a low price on domestic and world markets, is \$142 million. It may be further estimated that

personal income.

Biological Characteristics of Georges Bank Species

Table 1 summarizes the migratory behavior of the principal species of commercial importance on Georges Bank. A few populations including lemon sole and yellowtail are continuous residents but most species undertake significant migrations on and off the Bank. Migrations appear to be triggered principally by temperature but the distribution of fish is also greatly influenced by the distribution of their foods and in some cases by spawning behavior. Wigley (13) has noted that groundfish are especially abundant where macrobenthic invertebrates, a major source of food, are abundant. Benthos, in turn, vary in abundance according to sediment type.

The feeding habits of most fish species are catholic. There is little specificity in the feeding of larvae, and the larvae of most species living near the surface depend upon copepods, minute crustaceans, diatoms and eggs and larvae of other species. When the larvae metamorphose into juveniles, feeding behavior becomes more specific but the range of potential foods remains great.

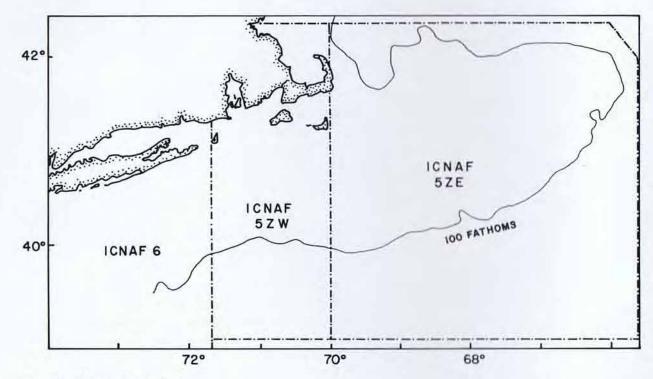


Figure 1. ICNAF statistical areas

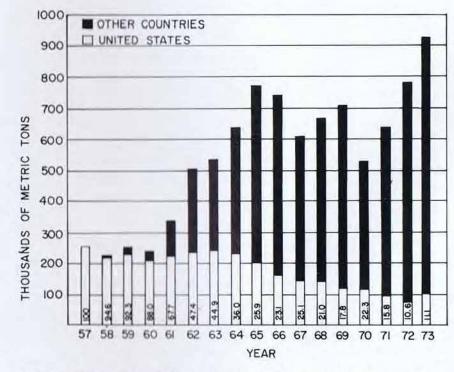


Figure 2. Total landings of all species from ICNAF area 5z showing percentage landed by the U.S.

such landings could generate an annual total of \$420 million in transactions of which \$166 million would be

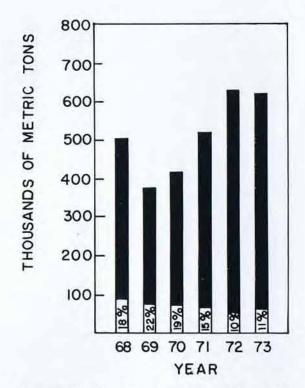


Figure 3. Total landings of all species from ICNAF area 5ze (Georges Bank) showing percentage landed by the U.S.

Juvenile and mature fish may be divided into three broad feeding categories: plankton feeders, bottom feeders and fish eaters. Many species, however, do not feed entirely within one of the three categories.

Georges Bank is a major spawning ground for many commercially valuable species, most importantly haddock, cod, pollock, whiting, red hake, cusk, American dab, yellowtail flounder, grey sole, sea herring and sea scallop. Six of these species spawn in the late winter and spring; five spawn in the summer and fall. All of these eleven species spawn at the bottom, but the larvae and, with the exception of herring, the eggs of these species drift passively in the upper water layers for a considerable period, generally two to three months. Summary information on the characteristics of eggs, larvae and juveniles of Georges Bank species are presented in Tables 2 and 3.

Fish and shellfish are most vulnerable to pollutants and adverse environmental conditions as eggs and larvae. The size of a year class (fish or shellfish spawned in a given year) is usually determined by the numbers that survive through the planktonic stages. The factors that determine the failure or success of a year class are poorly understood though it is known that water temperatures play a critical role. Clearly, predation and the availability of food shortly after hatching are also of the greatest importance. Species such as cod and herring spawn in specific areas, but several other species including vellowtail flounder, American dab, whiting, red hake and mackerel spawn over a wide area for a relatively long period of time.

To counteract the many dangers that beset eggs and larvae, most species produce enormous quantities of eggs. The year to year variability in success of year classes varies among species. On Georges Bank several important fisheries, most notably those for herring and haddock, are frequently dependent for many years at a time upon a single successful year class.

A study of the interrelationships between water currents and spawning on Georges Bank by Colton and Temple (7) has provided convincing evidence that most of the eggs and larvae produced on the Bank are carried offshore by currents where they cannot survive (See Plate 13). With the exception of midsummer, the drift of surface water on the Bank is offshore toward a band of northeasterly moving water. Colton and Temple concluded that egg production of the species that spawn on Georges is always sufficient to produce a strong year class but that because of the trend in surface currents, sufficient numbers survive to produce strong year classes only when unusual hydrographic conditions keep the larvae on the Bank until they metamorphose into juveniles.

The production of oil on Georges Bank could pose severe threats to eggs and larvae. It has been reported by several investigators that larvae appear to be 10-100. times more sensitive to oil than adults and that larvae are more sensitive than eggs. Typical lethal concentrations of soluble aromatic derivatives are 0.1-1 ppm but lower concentrations may result in death over a long time period (35).

Eggs and larvae are also vulnerable because they are planktonic and incapable of avoiding a polluted area and more importantly, because they are concentrated at the surface where the oil will be found in its highest concentration. One problem in attempting to assess the potential impact of oil spills or the chronic levels of concentration produced under the normal operation of oil production is that we do not yet know the type of oil that is in question. The toxicity of the various kinds of oil that may be present varies widely.

Methods of Fishing on Georges Bank

Domestic Fisheries

The great majority of the fish caught on Georges by domestic fishermen are captured by trawlers; the proportion was 93% in 1974. Lobsters are taken by trawlers and with lobster traps. Scallops are harvested with a scallop dredge. Each kind of gear has its own characteristics and is best suited to specific species and bottom types; each will have its own particular kinds of interactions and problems with activities related to gas and petroleum development on the Bank.

The traveler fishery: An otter trawl is a funnel shaped net that is towed over the sea floor behind a fishing vessel. The net is held open by two otter boards, or "doors", that are rigged ahead of the net on the towing warps in such a way that they shear sideways when pulled through the water. The leading bottom edge of the net is weighted and the upper lip is buoyed up with floats. The catch accumulates at the end of the funnel in what is known as the "cod end". Similar gear that fishes above the bottom, known as mid water, or pelagic trawls, is widely used by foreign trawlers but rarely by domestic vessels. When towing, the maneuverability of the vessel is much impaired.

Domestic trawlers that fish on Georges are primarily between 65 and 110 feet in length and powered by engines that deliver 300 to 700 horsepower. These vessels use doors that measure up to 12 x 8 feet and frequently weigh more than 1,200 pounds apiece. When fishing, the distance between doors is usually less than 200 feet and the headrope is seldom over 30 feet, and

usually only 10 feet above the bottom. To enable fishing on rough bottom various kinds of rollers may be placed on the footrope. In recent years, as overfishing on Georges has become increasingly severe, there has been a trend for trawlers to work deeper and rougher bottoms that were seldom or never fished by trawlers in the past.

The domestic trawlers that fish on Georges are commonly manned by six to ten men. Fishing trips usually last four to seven days depending on the success of fishing, the weather and the distance of the fishing grounds from home port. The majority of domestic trawlers that fish on Georges are from New Bedford, Gloucester, Boston, Provincetown, Point Judith and Newport.

The fishing success of any trawler is in large part dependent upon the knowledge its skipper has of the bottom. The net can be easily torn or lost on wrecks, rocks or other obstructions of the sea floor. At the same time, some of the best fishing is found on rough bottom and in the vicinity of large obstructions. Through slow trial and error fishermen have learned the exact location of "hangs" and how to maneuver the net around them. The course that fishermen follow in navigating a known path that is clear of obstructions is called a "tow". Trawlermen are greatly concerned that petroleum exploration and development will cause significant losses in trawler ground. The development of petroleum reserves in the North Sea under environmental and fishing conditions similar to those on Georges Bank has clearly shown that debris on the sea floor left by the oil industry is a major problem for trawlers. Gear is damaged or lost to the fishery. The placement of a rig in trawling grounds can also have severe effects on trawler fisheries and the routing of pipelines through trawling grounds are a similar concern. Moving the position of a rig as little as a quarter of a mile may save a particularly productive tow. Special efforts to bury pipelines or otherwise make them safe from the impact of trawler doors would minimize their impact upon a trawler ground. Similarly, capped wells, valves in pipelines and the like should not be permitted to pose additional threats to towed fishing gear. This may be accomplished by placing shrouds over these protrusions. Where trawling is to be prohibited the exact locations of closed areas should be settled in consultation with fishermen. Much can be done to impress upon those working on rigs and supply vessels that every effort must be made to minimize the amount of debris on the seafloor.

The sea scallop fishery: Sea scallops are taken incidentally by trawlers but the directed domestic fishery is conducted with scallop dredges. These are large, rectangular steel frames up to 16 feet wide and 14-16 inches high, that are attached to a bag made of metal rings.

trawler fisheries.

The longline fishery: Longlines, as the name suggests, are single lines, several miles long, to which leaders, each armed with a single hook, are attached. Longlines may be set over the bottom for groundfish or at the surface, primarily for swordfish. Longlines are marked at the surface by buoys and bottom tending longlines are weighted and held in place by anchors. Groundfishing with longlines enables fishermen to work rough bottom where trawlers cannot operate. Bottom tending longlines are frequently 10 to 12 miles long and fish several thousand hooks each. Surface longlines are not anchored, may be 35 miles long, and may drift 30 miles or more in a single night. Bottom obstructions related to the petroleum industry would have a negligible effect upon longline fisheries unless the vessels were preempted from grounds by safety zones or petroleum related activities. The principal port for bottom longliners that fish near or on Georges is Chatham. The vessels in this fishery are usually 40 to 50 feet in length and manned by two to three men. Surface longlines are usually operated from vessels in the 60 to 80 foot class.

Jersey.

Since scallops live on the surface of the seafloor, no blade is needed to dig into the bottom. Scallop dredges weigh up to 11/2 tons and a single large vessel frequently tows two dredges simultaneously. Scallopers are commonly 70 to 90 feet in length and crewed by six to eleven men. The principal port for domestic scallopers is New Bedford. Since scallop dredges are towed in a manner similar to otter trawls, the two fisheries have similar operational characteristics. Though a scallop dredge is far more rugged than a net, large obstructions must be avoided. The damages that scallop dredges could cause to pipelines, valves, well heads and the like are potentially greater than those that could be caused by domestic trawlers. The problems involved in loss of good fishing grounds due to the placement of rigs, pipelines, well head leads etc. are similar to those described for the

The pot fishery: Lobsters and crabs are taken in pots along the southern edge of Georges Bank. Pots are commonly 48 x 24 x 15 inches in size and may be constructed from a variety of materials. Strings, or trawls, of pots frequently numbering 100 pots on a single line are set along the bottom. The ends of a pot trawl are marked at the surface with buoys and flags. Though a "fixed gear" when fishing, pots are frequently dragged along the bottom when they are hauled. The presence of pipelines, well heads etc. on the seafloor could therefore cause a pot trawl to be entangled as it was hauled in.

Offshore lobster pot vessels are commonly in the 55 to 80 foot range and manned by three to six men. Important ports for this fishery range from Boston to New

3

Foreign Fisheries

As may be seen in Figure 3, foreign fishermen have in recent years taken the lion's share of the catches from Georges Bank. Foreign trawlers tend to be larger and more powerful than domestic trawlers; they may be up to 400 feet in length and powered by 3,000 horsepower or more. Foreign bottom trawls are also larger and the doors are heavier reaching a weight of some $2\frac{1}{2}$ tons apiece. Though foreign bottom tending gear has been excluded from much of the Georges Bank area, the potential damage foreign trawlers could cause to pipelines, well heads etc. on the seafloor should be of great concern. Foreign trawlers operating pelagic trawls that fish above the bottom still fish on Georges in great numbers. Some trawls are towed between two vessels. The density of vessels in a given area may be very great at certain times and the sheer numbers of vessels could significantly influence the operation of petroleum related activities. Foreign fishermen operate a great variety of gear including all those described for domestic fisheries except pots.

Interrelationships Among Fishery Resources, Fishing and Petroleum Development

It should be apparent even from this brief discussion that the information available at present to evaluate potential problems on Georges Bank is not adequate. For example, multiple species population dynamics, trophic dynamics within the food chain and the interrelationships between individual species and variables in the physical environment are poorly understood. Natural cause of fluctuations in the abundance of populations are little known; we still cannot confidently explain why some year classes are more successful than others. The effects of fishing as opposed to environmental changes on the abundance of a stock are known for only a few species. The lethal levels of petroleum pollutants upon some species of fish and shellfish are known but sublethal effects are largely unknown.

Despite these problems we do know enough to effectively manage fisheries so long as the political and social problems involved can be solved. However, the potential conflicts caused by petroleum exploration and development now add a new unknown and potential threat to this highly productive and valuable area. The two major issues between petroleum development and fisheries appear at this time to be (1) the potential for catastrophic kills of eggs and/or larvae if a spill takes place in the wrong place at the wrong time and (2) the problem of loss of fishing ground due to debris on the sea floor and the preemption of fishing in the immediate vicinity of rigs and possibly of pipelines. The latter problem is considered the major issue in the North Sea at present and can be greatly eased if representatives from the two industries discuss conflicts and work out methods of compensating fishermen for lost gear. These discussions should take place both during the planning and the operation of petroleum related activities on the Bank. Experience in the North Sea and elsewhere indicates that the problem of physical damages to oil related operations by fishing operations are relatively minor. The greatest concern is that towed gear could damage or rupture exposed pipelines on the sea floor. Political and economic problems stemming from disagreements and ill feeling between the two industries can, however, be costly to both industries. Again, good planning and communications would do much to soften these problems.

It is not possible at this time to rate the relative value or vulnerability of individual lease tracts. The information presented here may be used to identify larger areas of concern. Any proposal to place rigs in or near known important spawning grounds should be viewed with great care and only permitted if the total spawning ground is large and stringent measures are taken to prevent spills. The placement of rigs, pipelines and the like in areas recognized as prime trawling and/or scalloping grounds should be permitted only after consultation with fishermen. It may be desirable to make minor shifts in structure locations to prevent the loss of prime tows. The utmost efforts should be made to control the amount of debris on all trawling and scallop grounds. Potential conflicts with foreign fishing fleets may be expected in areas where fishing activity is known to be most intense and this should also be carefully considered during the planning of petroleum related activities. Large foreign vessels using large heavy doors have a greater potential than domestic vessels for damaging pipelines. The danger of damage to pipelines could be minimized if studies were made on possible protective coatings for pipelines, the design of trawl doors and the possibility of installing clutches on the winches of large trawlers that would allow slippage if the fishing gear became snagged. No attempt has been made here to discuss environmental problems other than those directly related to fisheries that must also be given careful consideration; these are beyond the scope of this study.

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Table 1. Migratory Behavior of **Principal Georges Bank Species**

Species	Migration Characteristics	Species	Migration Characteristics	
BONY FISHES Argentine	no information	Haddock (Melanogrammus aeglefinus)	limited seasonal migrations to and from spawning grounds; some move south to Cape Cod in winter; prefer broken bottom, 10-450 m (2)	
(Argentina silus) Bluefish (Pomotomus saltatrix)	juveniles move south in late fall; adults migrate inshore/offshore;* adults ar-	Hake, Red (Urophycis chuss)	move into shoal water to spawn in spring, prefer soft bottom up to 1000 m (2)	
	rive inshore southern N.E. in May (12- 15°C) and depart in fall; spawn off- shore (2)	Hake, Silver (Whiting) (Merluccius	shoal inshore water in spring; presence offshore in late autumn and winter re- lated to temperature	
Butterfish (Poronotus triacanthus)	Close inshore in Southern N.E. coastal waters in mid-April, plentiful at elbow of Cape Cod by July; leave in late fall for edge of continental shelf (1)	bilinearis) Hake, White (Urophycis	see Red Hake	
Cunner (Tautogolabrus adspersus)	year-round resident but "hibernates" in crevices in winter (2)	renuis) Pollock. (Pollachius virans)	seasonal movements to and from spawning grounds; present all year on Georges; especially abundant in winter	
Flounders and Soles Dab, American (Hippoglossoides platessoides)	relatively stationary; possible slight in- shore migration in winter (1)	Rockling (Four-bearded) (Enchelyopus	(1) generally year-round residents (1)	
Flounder, Fourspotted (Paralicthys oblongus)	no information	cimbrius) Herrings Alewife (Pomolohus	spawn in freshwater streams in spring; adults return offshore in summer	
Flounder, Summer (Fluke) (Paralicthys	move inshore to coastal waters in sum- mer; move offshore in winter (2)	pseudohärengus) (Atasa pseudoloirengus)		
dentatus) Flounder, Windowpane	Year-round resident, no evidence of in- shore/offshore migrations by adults;	Herring, Sea (Clupea harengus)	some migrate south and inshore from Georges in winter (2); spawn on Georges in fall	
(Sand Flounder) (Scophthalmus aquosus)	individual adults may wander consid- crable distances (1)	Mackerels Mackerel, Atlantic (Scomber	along edge of continental shelf in win- ter; inshore in summer (2)	
Flounder, Winter (Blackback, Lemon Sole) (Pseudo- pleuronectes americanus)	Georges Bank stock non-migratory; slight movement offshore in winter; in- shore stocks distinct (2)	scombrus) Tuna, Bluefin (Thunnas thymnus)	seasonal north-south migrations; move north along East Coast of U.S. May- October; juveniles move offshore in October-November and winter in Gulf Stream and Sargasso Sea. Transatlantic	
Flounder, Witch (Gray Sole) Glyptocephalus cynoglossus)	no seasonal migrations evident (1)	Pout, Ocean (Macrozoarces americanus)	migrations observed (2) no extensive migrations; congregate over rocky grounds during and after	
Flounder, Yellowtail (Limanda ferruginea)	Flounder, stationary species; prefer sand bottom, Yellowtail 40-100 m; distinct localized population (Limanda on Georges Bank (2)		spawning (late summer to early win ter); disperse to smooth bottom in midwinter; also some seasonal move ment to deep water in autumn and in shore in spring (1)	
Halibut (Hippoglossus hippoglossus)	complicated migrations from bank to bank and on banks related to spawning and food supply (2)	Redfish (Ocean Perch. Rosefish) (Sebastes marinus)	apparent seasonal vertical migration (descend to bottom in summer) but no evidence of horizontal migrations (1)	
Goosefish, American (Lophius americanus)	Goosefish tend to move offshore in July and inshore in Oct. (1)	Sand Launce (Ammodytes americanus)	probably a Georges Bank resident though extensive wanderings have been noted (2) (1)	
Hakes and Cods Cod (Gadus morhua)	separate Georges Bank stock; 2 major movements: 1. spawning movements: localized	Saury (Needlefish) (Scomberesox saurus)	oceanic, schooling; no record of migra- tory patterns (1)	
fearns morning)	only 2. seasonal movements: slight in- shore/offshore for Georges Bank	Sculpin, Longhorn (Myoxocephalus octodecimspinosus)	Some migration to offshore waters in summer from shallow, enclosed areas (2)	
Cusk (Brosme brosme)	stock (2) no evidence of seasonal migrations (1)	Scup (Porgy) (Steneotomas chrysops)	migrate offshore to 82-137 m in fall; return to coastal waters in spring (2)	

Species

rations to and from Sea Robin, Con some move south (Prionotus caro ter; prefer broken

> Swordfish (Xiphias gladiu

Whiting, King (Kingfish) (Menticirrhus saxatilis)

Wolffish non-migratory; resident on Georges (Anarhichas lupus) Bank (1)

Sec.

CARTILAGINOUS FISHES

Doglish, Spiny (Squalus acant)

Skate, Little (Raja erinacea)

SHELLFISH

Crab, Rock (Cancer irrorati (C. borealis)

Lobster (Georges Bank stock) (Homarus americanus)

Scallop, Sea (Placopecten magellanicus)

Squid (Loligo paelei)

Bank

	Migration Characteristics
nmon olinus)	seasonal inshore/offshore migration; move offshore to warmer waters in fall and return inshore in late spring or summer (1)
(5)	move north from open ocean to Georges Bank in late May-June; leave by last week of October (1)
	move inshore in summer, offshore in fall and winter (1)

-

hias)	seasonal inshore/offshore migration; move onto Georges Bank in March- April and leave in late fall (2)
6	slight offshore movement to deeper water in winter (2)
tus)	little information: limited seasonal in- shore/offshore movements (2)

evidence for seasonal inshore/offshore patterns (inshore in spring and early summer) (2)

> no predictable movements; inhabit sand or silty-sand bottoms up to 200 m (2)

> seasonal north/south movements; move offshore to edge of continental shelf in winter and inshore in spring (3)

* Note: the term "offshore" as used in this table includes Georges

Table 2. Spaw	vning Behavior of 1	Principal Geor	ges Bank Specie	5		Species	Principal N.E. Spawning Locations	Spawning Dates	Eggs (
						Goosefish, American*	In shoal & deep water throughout geographic range (1)	May-Sept. (36)	In egg surface eggs 1.4 (1)
Species	Principal N.E. Spawning Locations	Spawning Dates	Eggs (a)	Larvae (b)	Juveniles (b)				
BONY FISHES Argentine	Some spawning on Georges		large 3.5 mm; float In deep water (1)	7.5 mm on hatching (1) yolk sac absorbed at 12 mm (1)		Hakes and Cods Cod*	offshore including Goorges Bank in well- defined areas, 40-60	JanJune on Georges Bank (36)	prolific 14-30 d tion (2)
Bluefish	Offshore south of Cape Cod; 18m to Con. Shelf edge; (2)	May-June (2)	Pelagic; .9-1.20 mm; 48 hour incubation at 20°C (2)	Pelagic; 2.0-2.2 mm on hatching (2)	Fast-growing: 35-42 cm in one year (2)		m (2) bottom spawner (7)		1000780
Butterfish	nearshore (minimum 15°C) (2); No evidence of spawn- ing on Georges Bank	June-July; peak in July (36)	Pelagic; buoyant 0.7-0.8 mm; 2 day incubation at 18°C (1)	Pelagic: 7 mm at hatching (1)	mature in 2 years; reach 120 mm in one year; fry often asso- ciated with jellyfish	Cusk*	Georges Bank bottom spawner (7)	March-June (36)	Pelagic 1.3-1.5 drift ne (2)
Cunner	Estuarles; shallow coastal waters (2); no evidence of Georges Bank spawning (1)	May-Aug. (1)	Pelagic: .75-1 mm; hatch when 2.0-2.2 mm after 3-4 days	Pelagic (2)	(1) mature in 2 years; 2½ inches in one year	Haddock*	NE part of Georges Bank just east of Georges shoals-1600 m ⁸ area; 30-100 fathoms; broken ground (1) Great	FebJune (36); peak in Mar April (2); temp dependent (12)	Pelagic 9-23 da (2)
Flounders and Soles Dab, American* (Plaice)	inshore and offshore banks (incl. Georges) to 50 fm; spawning over large area (2)	FebMay (36)	Pelagic; buoyant 11-14 day incubation; 2.5 mm (1); drift near surface (2)	Pelagic: drift until metamorphosis (3-4 mos.) (1)	seeks bottom upon metamorphosis; 3 inches after one year (1)	Halor, Red*	South Channel well- defined areas (2) bottom spawner (7) North and South of Cape Cod; incl.	May-Aug. (36)	Pelagic .6397
Flounder Fourspotted*(?)	bottom spawner (7) no information	May-mid-July (1)	buoyant; 0.95-1.05	A months to meta- morphosis (1)	take to bottom on metamorphosis (1)		Georges Bank (South Channel) (25)		drift no (21)
Flounder, Summer*(?) Fluke	On bottom in deep water—near 19°C (2)	Early Sept.—off Southern New England (2)	Pelagic or near surface; 3 mm; 3 days to hatch (2)	Pelagic; 3 mm when hatched (2)	15-18 cm in one year (2)	Hake, 5dver* (Whiting)	5.E. Georges Bank in 85-299 m especially on north slope (4)	May-Oct. (36); peak in June (4)	Pelagic 9m; in time 48
Flounder, Windowpane* (Sand flounder)	In Gulf of Maine some spawning occurs in Mass. Bay, Casco Bay,	April-July (36)	Transparent, buoy- ant, 1-2 mm; about 8 day incubation	Pelagic (36) Rapid development, 1-2 mos. to complete	Demersal (36) 4½" long at 2 years (1)	Hake, White*(!)	bottom spawner (7) See Red Hake	May-Aug. (?) (36)	about 1
	Minas Channel, & perhaps at heads of warmer & shoaler bays between Casco Bay & Grand Manan		at 51-56°F (1)	eye migration (1)		Pollock*	bottom spawner (7); 6-8°C; 27-90 m; well defined areas (2)	OctMarch (36)	Felagic incuba near su
Flounder, Winter* (Blackback)	(1) 46-73 m; 5°C (2)	March-June (36)	adhere to bottom in clusters) .74-83 mm; 15-18 day incubation (2)	mixed planktonic- benthic: 3 mm at hatching: 506 mm in 25 days, meta- morphose in 53	mature in 3 years 4-6" in one year (2)	Rockling, Fourbearded	All around peripheral belt of Gulf of Maine (1)	AprJune (36); eggs most abun- dant in waters of 9-10°C (1)	Buoyar mm (1)
Flounder,	SW Gulf of Me. (1)	March-June (36)	Pelagic: buoyant:	days (2) Pelagic, 4.9 mm on	seek bottom when	Herrings Alewife	Anadromous; streams, coastal ponds	April (1)	Demer Incuba
Witch* (Gray Sole)	and Georges Bank (2), (7) bottom spawner (7)		near surface 1-1.25 mm; 7-8 day incu- bation (1)	hatching, drift up to 4-6 months (1)	40-50 mm long (1)	Herring, Sea*	on gravel bottom in high current; esp. N.E.	SeptNov. (36) 2-2 day spawn-	Demer
Flounder, Yellowtail*	sand bottom; over large area incl. G. Bank (2)	March-June (36) Peak in mid- May (1)	Pelagic: buoyant .8-1 mm; 5 days to hatch at 10°C; drift near surface (2)	Pelagic: 2.0-3.5 mm on batching (1) metamorphosis at 14 mm (1)	8-11 cm in one year; seek bottom when 14 mm (2)		Georges Bank in well defined areas (2,23,6); grounds on Georges Bank associated with sand waves (23)	ing period (16)	in shee day int (16); ej cm thic
Halibut*(?)	on bottom in definite spawning grounds— up to 500 fathoms (1)	JanJune: peak in MarMay (2)	Pelagic: buoyant; drift in 30-50 fathoms; 16 day incubation at 43°F	Pelagic: 13.5 mm or larger on hatching (1)	about 4° in one year (1)		saint words (23)		

3-3.8 mm (I)

zgs (a)

egg veils near aface; individual gs 1.61-1.84 mm

rolific: pelagic: -30 day incubam (2)

elagic; buoyant, 3-1.5 mm (1) tift near surface

elagic; 1.1-1.7 mm; 23 days to hatch

elagic; buoyant 3-.97 mm (1); rift near surface

elagic; in upper m; incubation me 48 hrs. (2); bout 1 mm (1)

elagic; 9 day cubation drift ear surface (2)

noyant, 0.66-0.98 m (1)

emersal (2); 6 day cubation

emersal; eggs dhere to bottom sheets (2); 10-15 ty incubation 6); egg sheets 1-2 n thick (17)

Larvae (b)

Pelagic; 2.5-4.5 mm long upon hatching; yolk absorbed when 6-8 mm long (1)

Pelagic: 4 mm long at hatching; fully developed in 6-12 days

drift near surface; 4 mm on hatching; yolk sac absorbed in one week (1)

Pelagic; 3-5 mm on hatching; 6 week larval phase concentrated near surface; then fry seek bottom (1)

Pelagic; 2 mm at hatching; drift at or near surface several months (1); metamorphose at 40 mm (2-3 mos.) (2)

Pelagic; 2.8 mm on hatching; metamorphose at 20-35 mm (2-3 mos.) (2)

not yet positively identified

Pelagic; 4.5 mm at hatching; metamorphose at 20-25 mm (2 mos.) (2)

Pelagic (36) slightly over 2 mm when newly hatched; yolk absorbed at about 3.6 mm (1)

no information

Pelagic; concentrated near surface for 5-8 mos. Some vertical migration; 5-6 mm at hatching (1): newly hatched larvae may remain close to sea floor (18 in 17); largest concentrations on N.E. slopes of Georges Bank (16)

Juveniles (b)

Seek bottom after reaching about 50 mm; 2½-3" by onset of first winter; mature when reach about 30" (1)

12-20 cm long by first autumn) seek bottom at 4 cm (2)

drift at surface until 2" (1)

31 cm in 2 years (2) fry associated with jellyfish (1)

seek bottom at 2+4") 200 mm in one yeat (1) often live in ner scallop mantis cavity (20)

14-19 cm in one year (2) take to deeper water in first automo (1)

192 mm in our year; remain near souters for about 3 months (1)

Pelagic for a less months, then an bottom when reach a length of about 2° (1)

return to salt water by autumn when 2-4" (1)

4" in one year (1)

Species	Principal N.E. Spawning Locations	Spawning Dates	Eggs (a)	Larvae (b)	Juveniles (b)	Species	Principal N.E. Spawning Locations	Spawning Dates	Eggs (a)
Mackerels						CARTILAGINOUS	FISHES		
Mackerel, Atlantic*	no particular breeding grounds; primarily Chesapeake Bay but also Georges Bank (1)	April-July; peak in May-June (3)	Pelagic; drift mainly shoaler than 5 fathom level; in- cubation 150 hrs. at 12°C; 50 hrs. at	Pelagic; 3.2 mm at hatching (1)	About 30 cm in one year (2)	Dogfish, Spiny*(?)	offshore wintering grounds in deep water (2)	gestation up to 2 years in oviduct; born FebMar. (36)	ovoviviparous (2)
Tuna, Bluefin	Mediterranean; Gulf of Mexico; Florida straits (2)	Carried north by Gulf Stream; buoyant; about Imm (2)	21°C; 1-1.4 mm (1)			Skate, Little*(?)	offshore banks; sandy bottoms (2) 15 fathoms (1)	NovJan. and June-July (2)	in cases which adhere to substrate (2); 6-9 months to hatch (2)
Pout, Ocean*(?)	rocky grounds (2)	SeptFeb. (36)	Demersal; gelatinous	Demersal; 30 mm	11.5-15 cm in one	SHELLFISH			
Pour, Ocean (1)	rocky grounds (2)	Septres. (36)	masses in crevices and among stones; 3 ¹ / ₂ month incuba- tion; parents guard eggs (2); 6-7 mm (1)	at hatching; hold to bottom (2); larvae are nearly adult in form (1)	year	Crab, Rock*(?)	Sand mud bottom to 800 m (2)	eggs laid and fertilized in late fall/winter (1) spawning from May-early June	hatch May-Aug. (2)
Redfish*	no special grounds; deepwaters, Gulf of Maine and offshore on	hatch April- Sept.; peak in late June early	eggs develop and hatch in oviduct of mother (2)	Pelagic; 6 mm at birth; drift in upper and inter-	descend to bottom in early autumn (1); mature at 8 weeks			(C. irroratus) & July (C. borealis) (3)	
	Banks (2) 30-50 fathoms; esp. 50 fathom contour and south channel of Georges Bank (1)	July (2)		mediate water levels until 25-30 mm then seek bottom or stay pelagic	(23-25 cm); slow growing (2)	Lobster* (Georges Bank Stock)		breed in sum- mer; eggs hatch following June/ July (2)	carried in female until hatching (2)
Sand Launce*(?)	Coastal and offshore banks (1) on sandy bottoms less than 27 m (2)	OctMar. (36)	Demersal; hatch after 2 months (2)	no information	3-4" in one year (1)	Scallop, Sea*	includes Georges Bank (2)	Georges Bank last week in Sep- tember, 8-11°C (5)	Pelagic; little in- formation (2)
Saury (Needlefish)	to 40° N; specific areas not known (1)	no information	drift near surface; 2.2 mm (1)	no information	no information	Squid*(()	little information but less than 45 fathoms (3)	June-Oct. (36)	no information
Sculpin, Longhorn*	On clean, hard bottom substrates, in cavities; (2) no particular depth or locality sought (1)	NovFeb., peak in late Dec. & Jan. (1)	Demersal, strongly adhesive; ripe eggs are 0.85 mm in diameter, swell when they come in con- tact with water (1)	Hatch in no more than 3 months; Pelagic for about a mo., then demersal (2)	Demersal; Reach 5.6 cm in first year, maturity reached in third year (2)				
Scup (Porgy)	Estuaries, bays, in- shore, below Cape Cod mainly (2)	May-Aug.; peak in May-mid July (2)	Pelagic; .9-1 mm; 40 hrs. incubation at 22°C (2) buoyant (1)	Pelagic; 2 mm at hatching (2)	100 mm in one year (2)				
Sea Robin, Common*	mainly southern N.E.; Eastern Georges Bank probably its eastern limit (1)	June-Sept.; peak in July-Aug. (1)	buoyant 0.94-1.15 mm; 60 hr. incuba- tion at 72°F (1)	2.5-2.8 mm on hatching (1)	resemble adults at 25-30 mm (1)				
5wordfish	sub tropical Atlantic basin ? (1) no evidence of N.E. spawning (1)	no information	not identified; probably buoyant (1)	no information	no information				
Whiting, King (Kingfish)	Bays & Sounds; mainly south of Cape Cod (1)	June-Aug. (1)	no information	no information	4-6″ by first win- ter (1)				
Wolffish*	Gulf of Maine; off- shore Banks incl. Georges (1)	NovJan. (1)	5.5-6 mm; stick in clumps on bottom in shoal water (1) long incubation	12 mm at hatching; lie on bottom for several weeks (1)	rapid growth first summer (1)				
			period is probable (1)			code: (a)-size dir	nensions refer to egg diam	eter (b)—size dim	ensions refer to length

Larvae (b)

ovoviviparous (2)

9-10 cm on hatchate ing (2) 22-23 cm at birth (2)

Juveniles (b)

3-4 mos. to maturity; 16-26 cm after one year; 9-10 cm on hatching (2)

10 mm carapace length in first year (2)

Pelagic; settle to bottom in 2-3 weeks (2)

15 mm carapace length in one year (2)

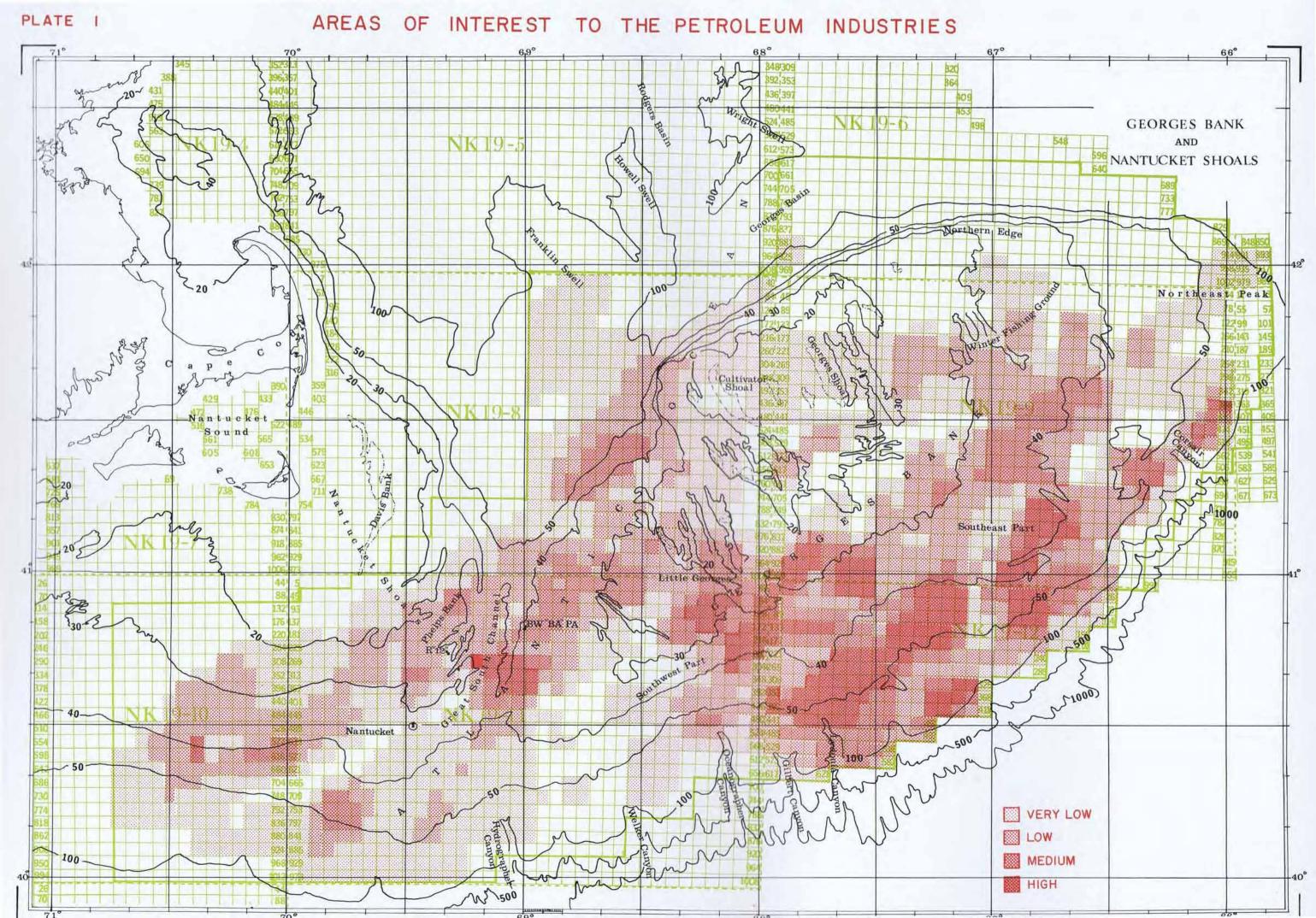
Pelagic; approx. 40 days to metamorphosis (2)

no information

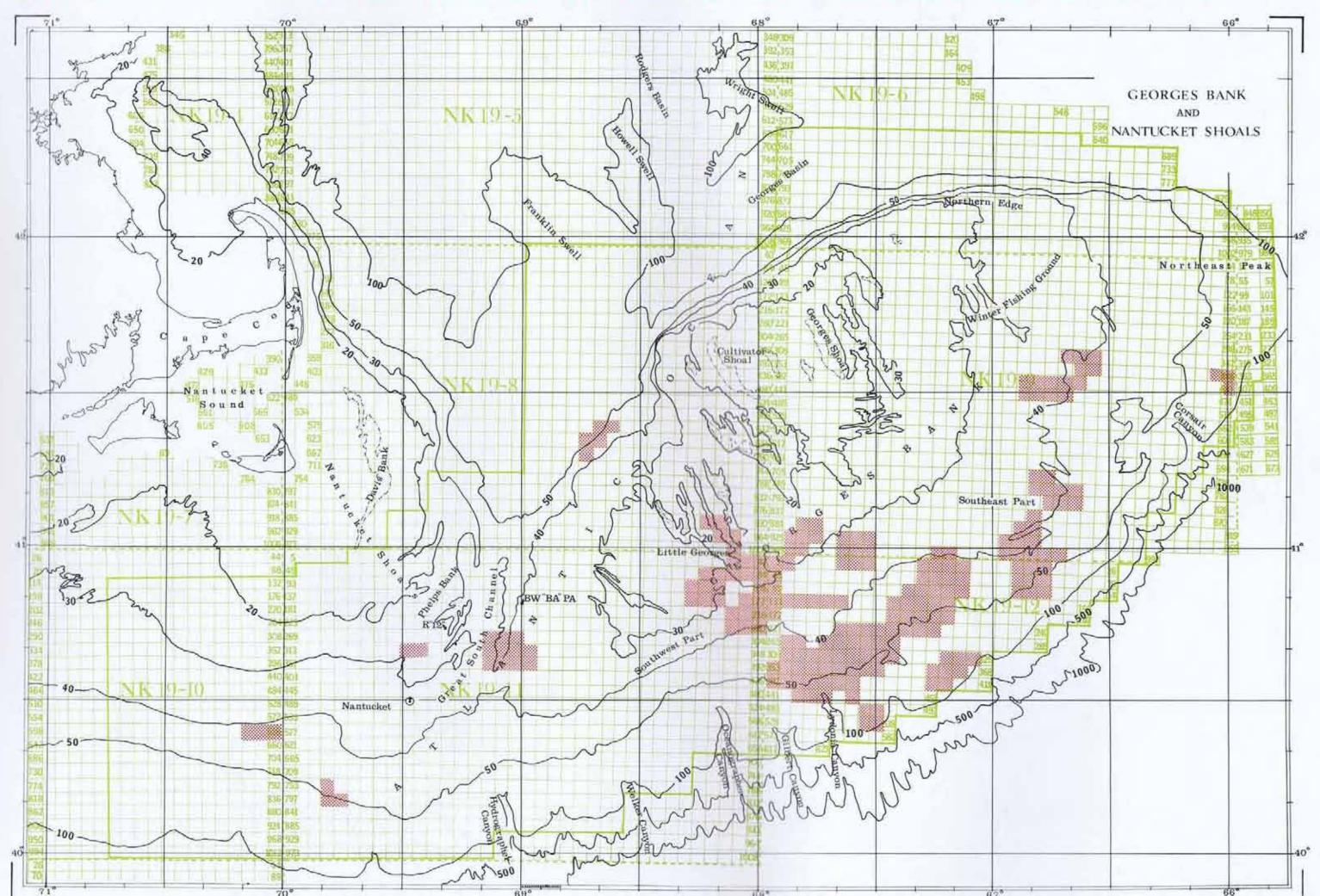
20 mm in 2 seasons (2)

increase of 1.8 cm/ month in mantle length for first 4 mos. (3)

ngth *-known Georges Bank spawner



TRACTS SELECTED FOR STUDY BY THE DEPARTMENT OF INTERIOR, JAN. 1976



DOMESTIC FISHING ACTIVITY; DAYS FISHED 1965-1974

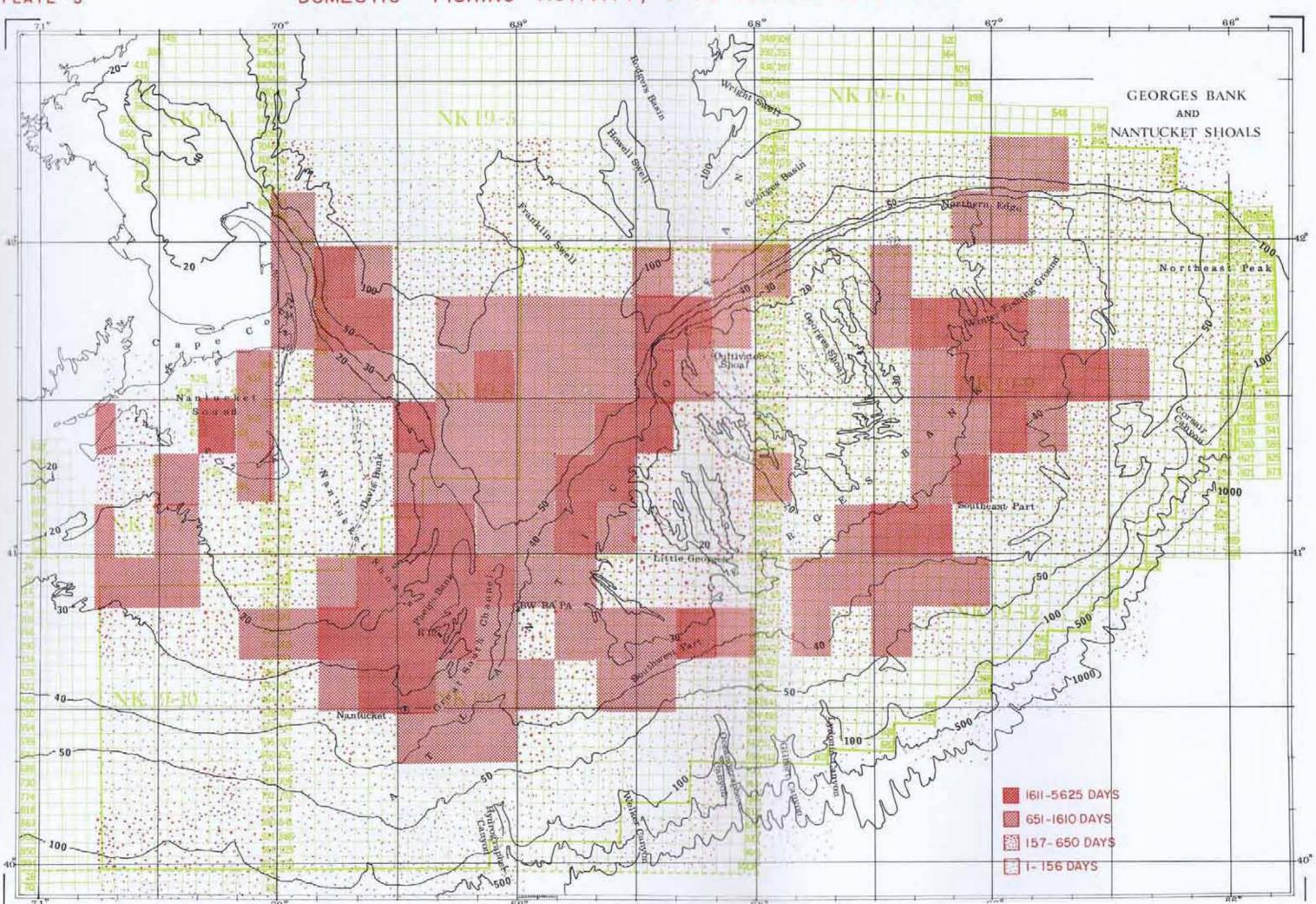


PLATE 4

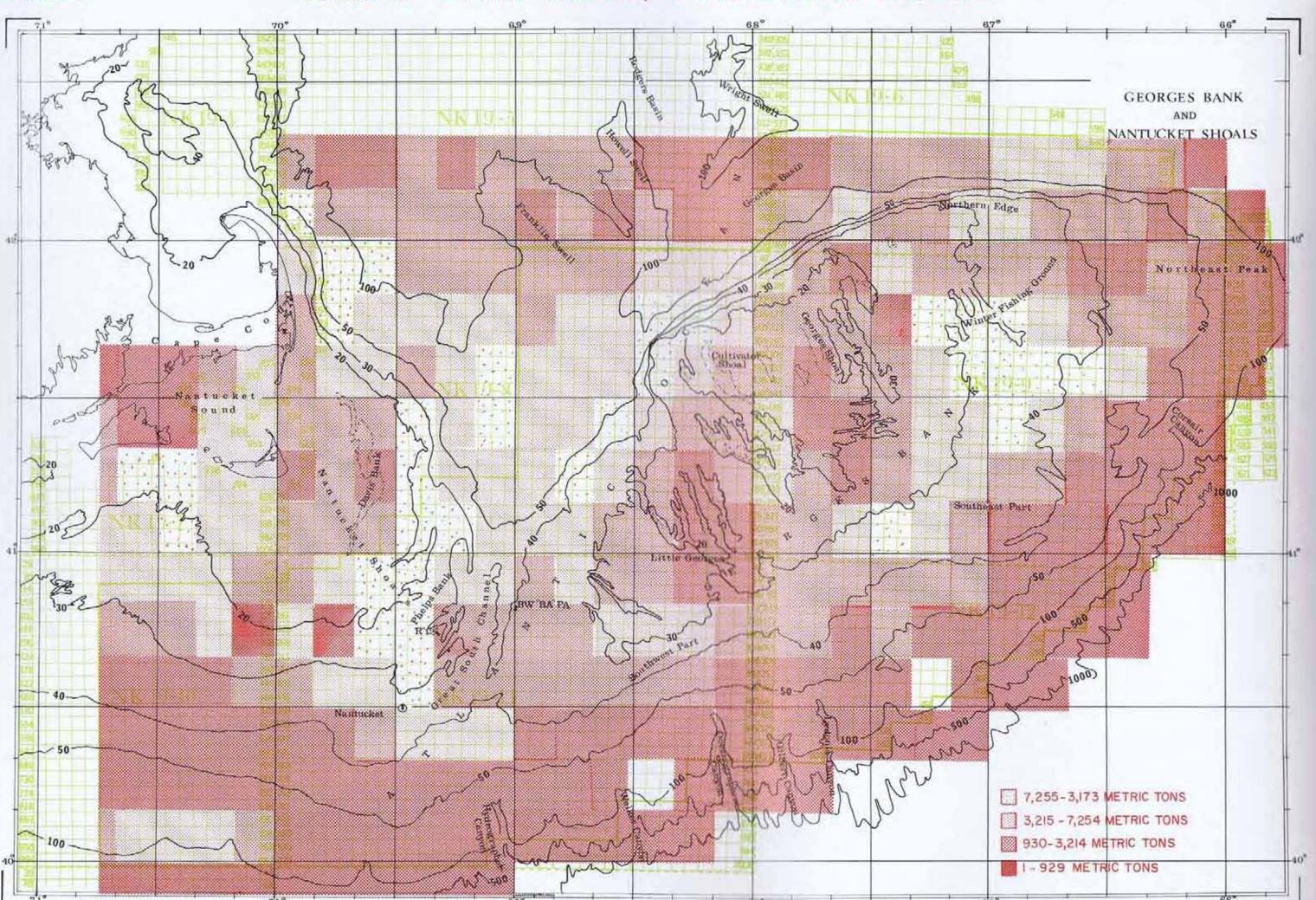


PLATE 5

PRINCIPAL DOMESTIC TRAWLING GROUNDS

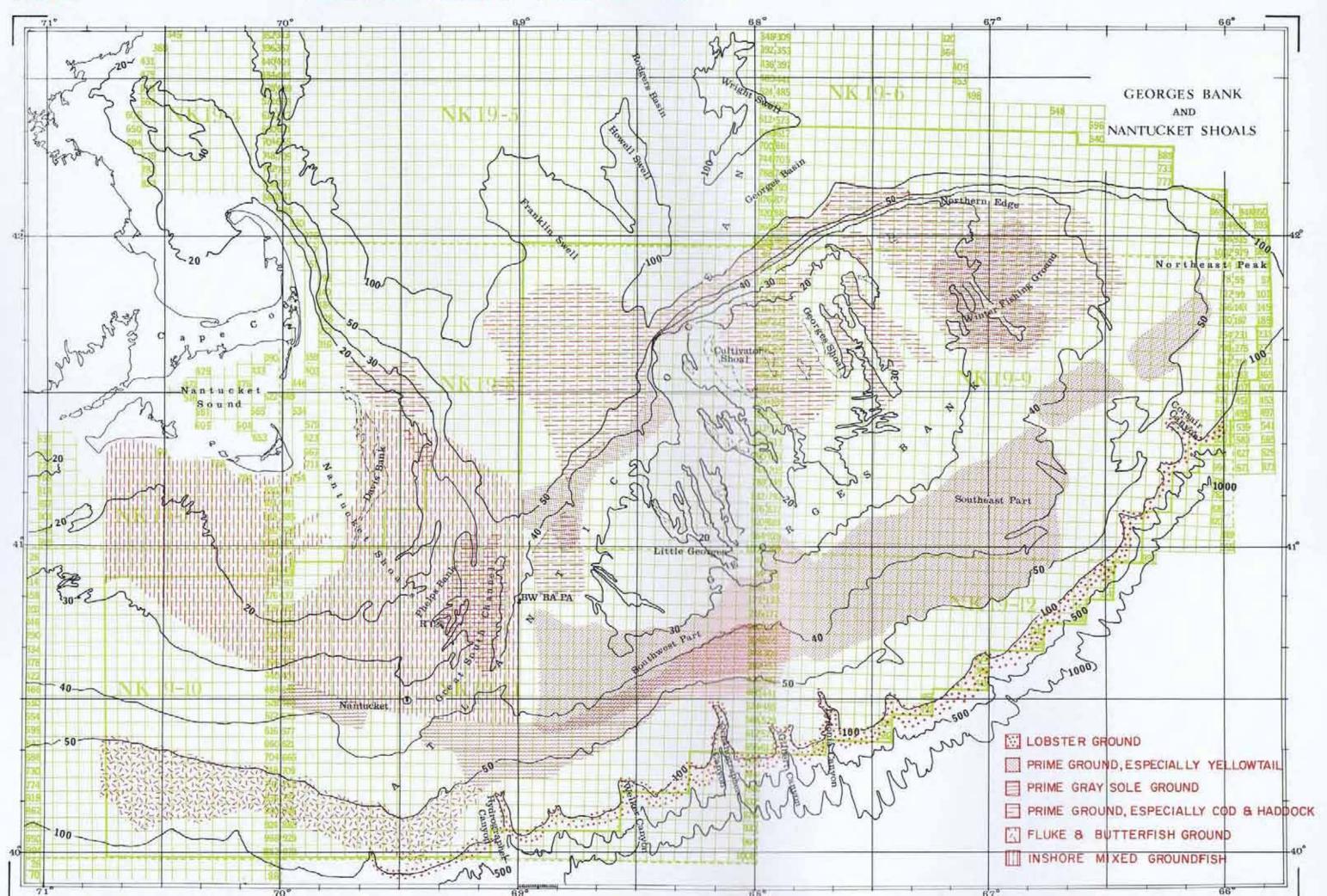
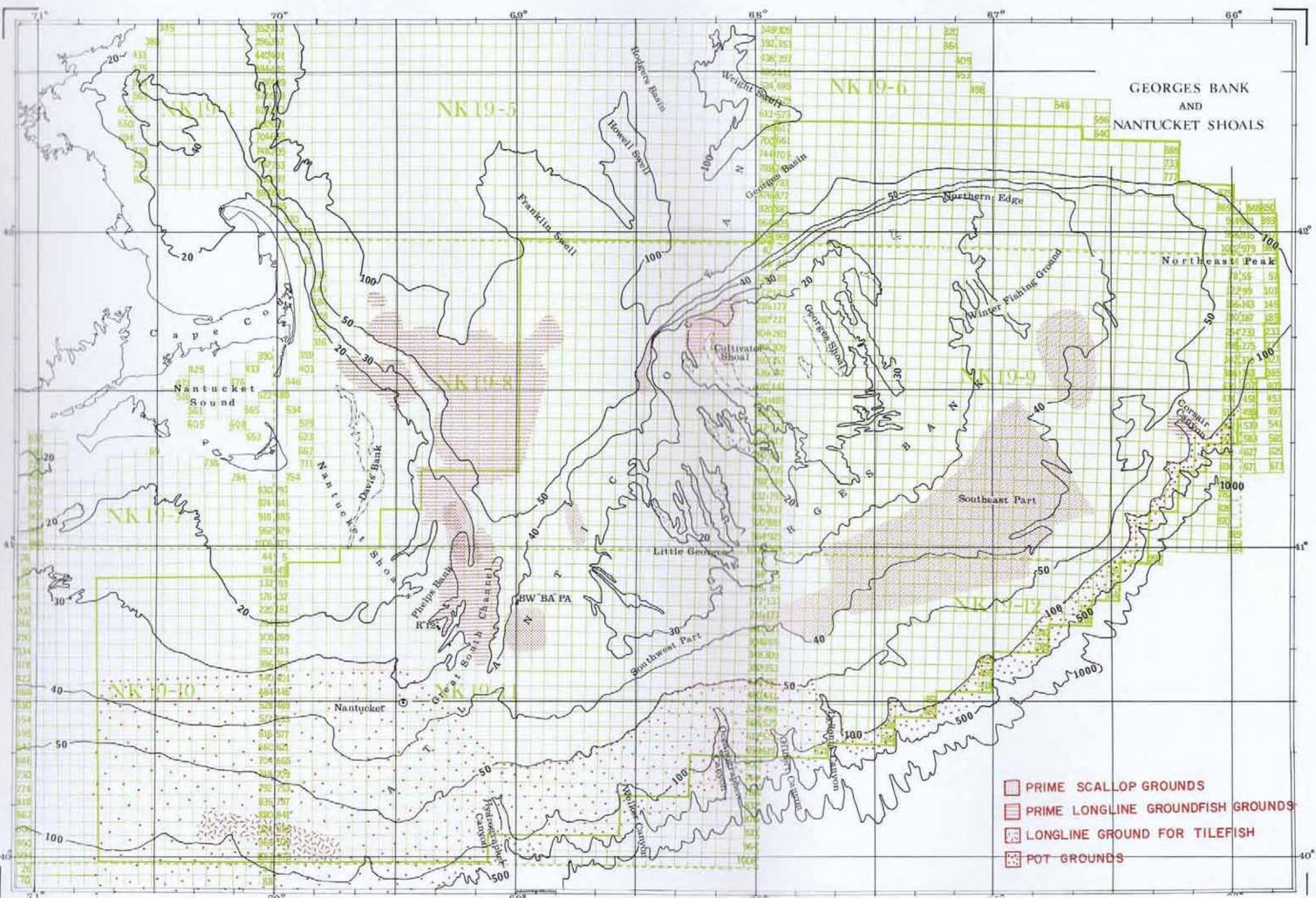


PLATE 6

PRINCIPAL DOMESTIC SCALLOP, LONGLINE AND POT GROUNDS



FOREIGN FISHING ACTIVITY, 1974

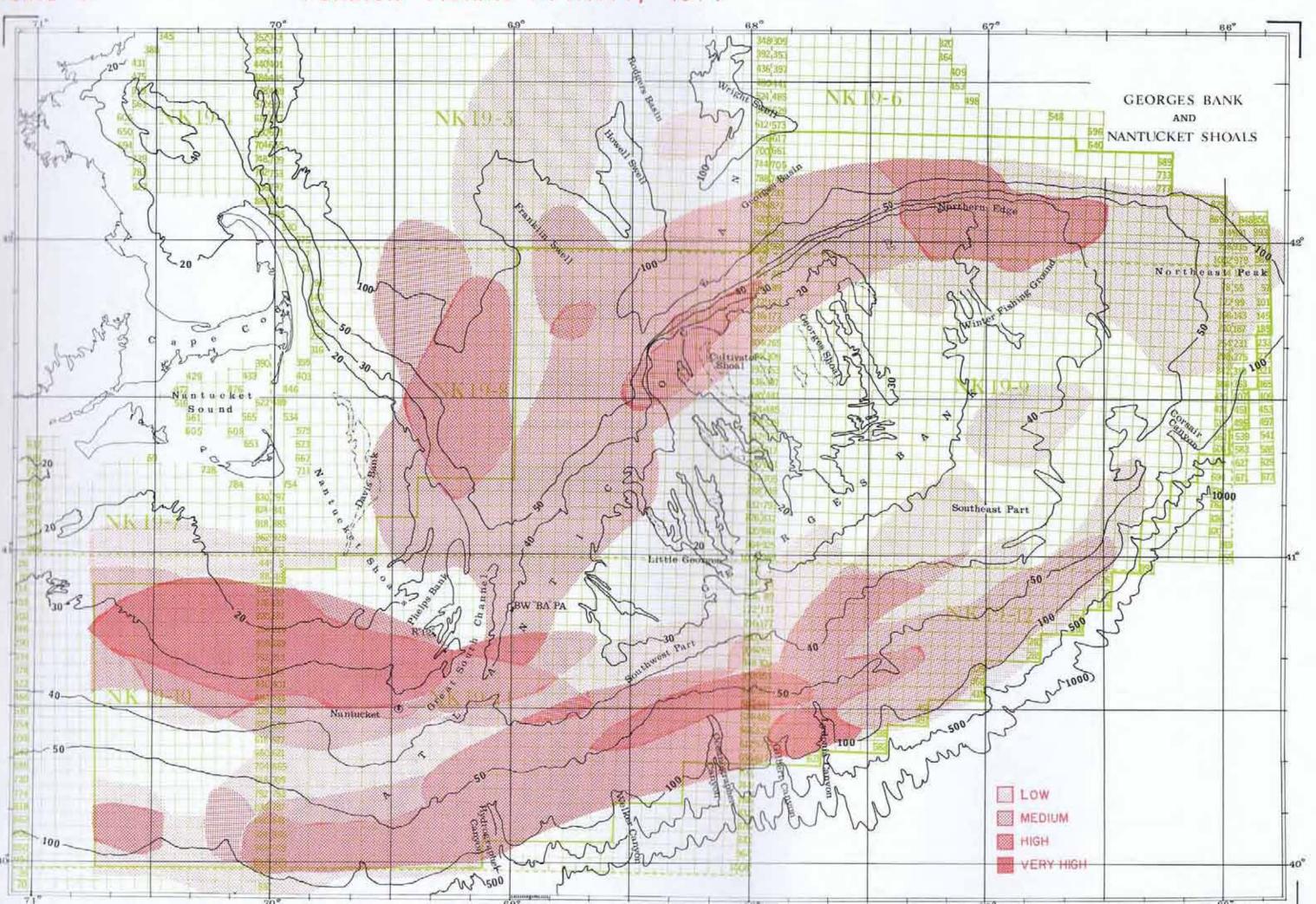


PLATE 8

SPRING DISTRIBUTION OF SELECTED COMMERCIAL SPECIES 1968-1972

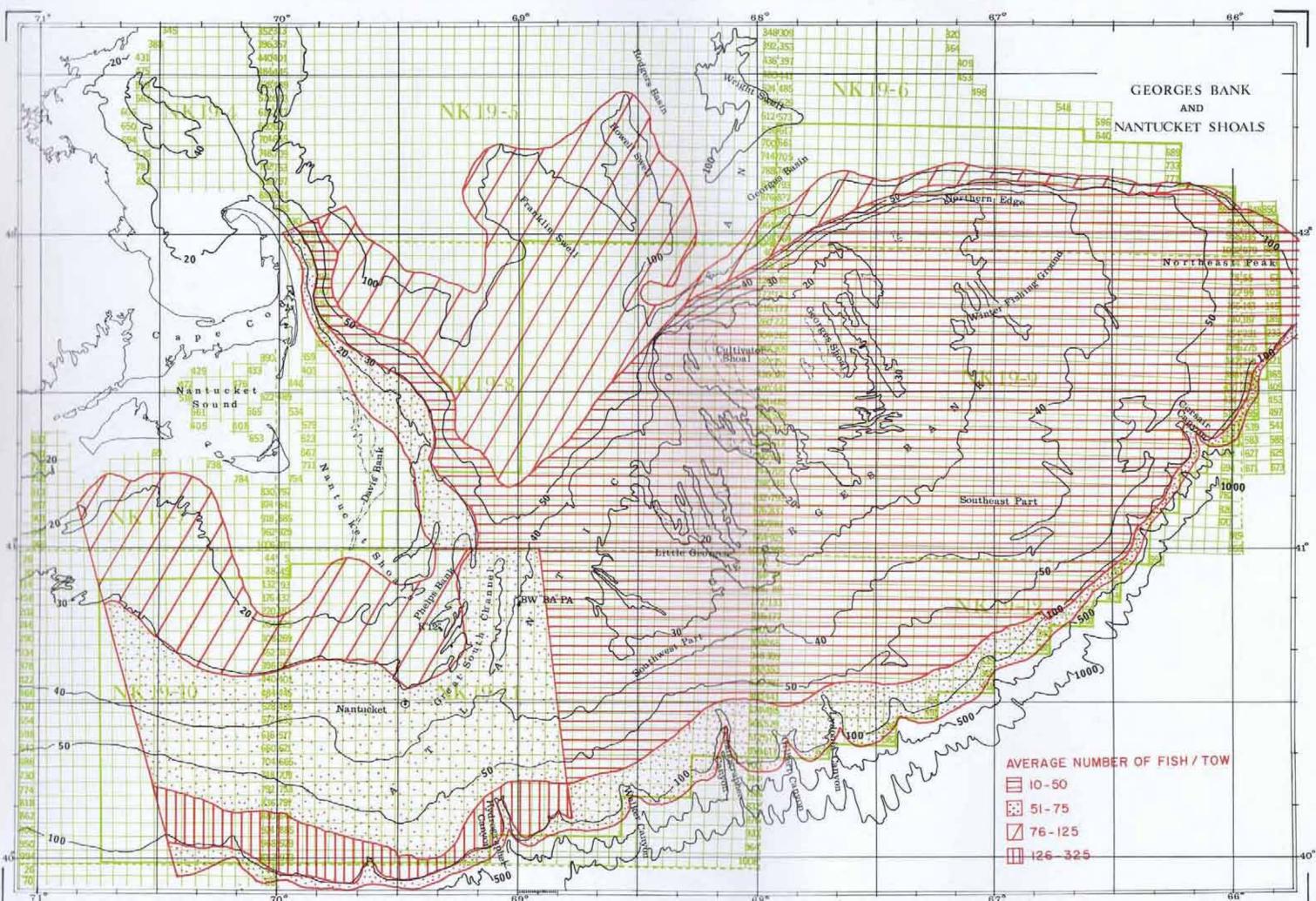
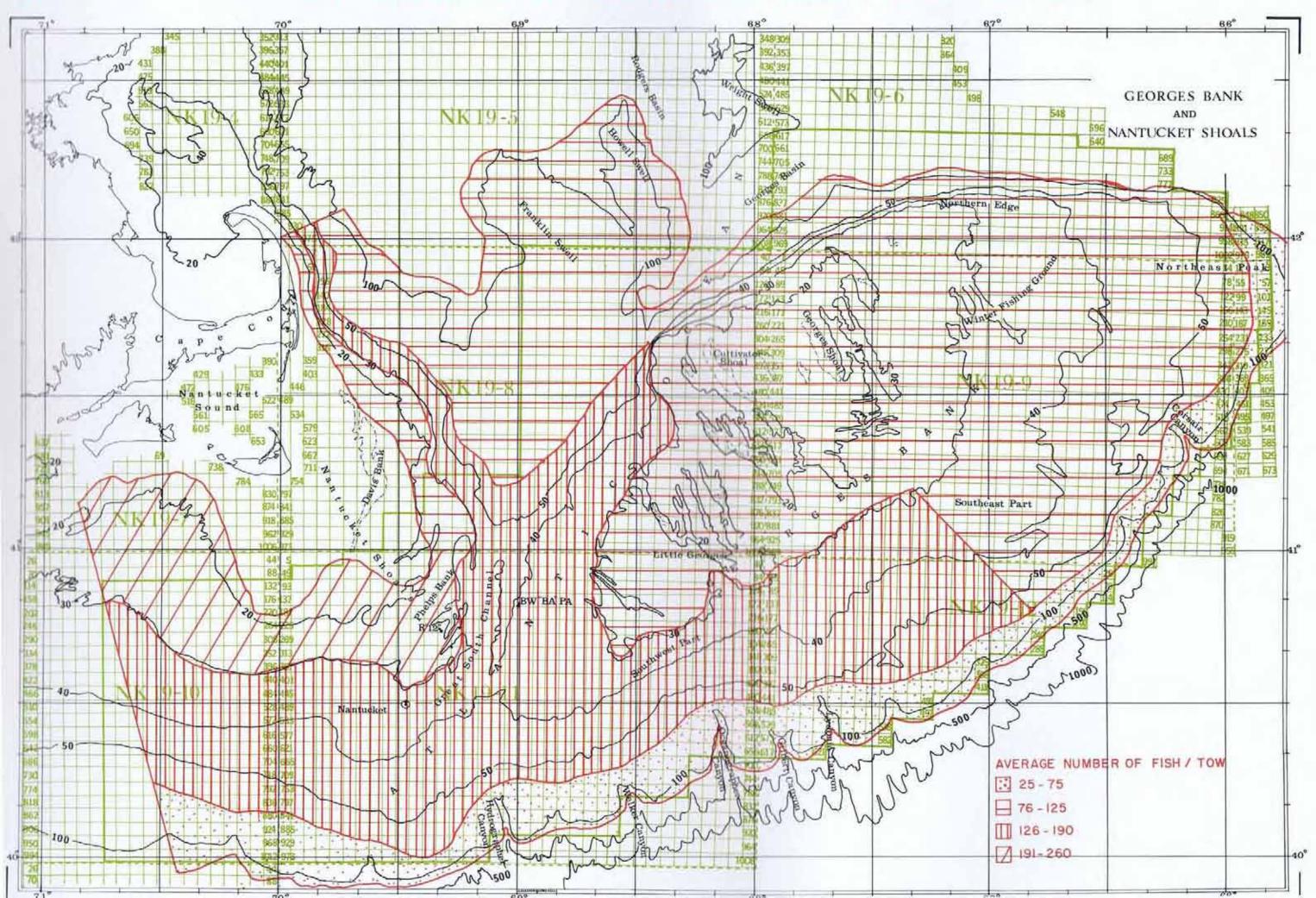


PLATE 9

FALL DISTRIBUTION OF SELECTED COMMERCIAL SPECIES 1964-1974



KNOWN SPECIFIC SPAWNING GROUNDS

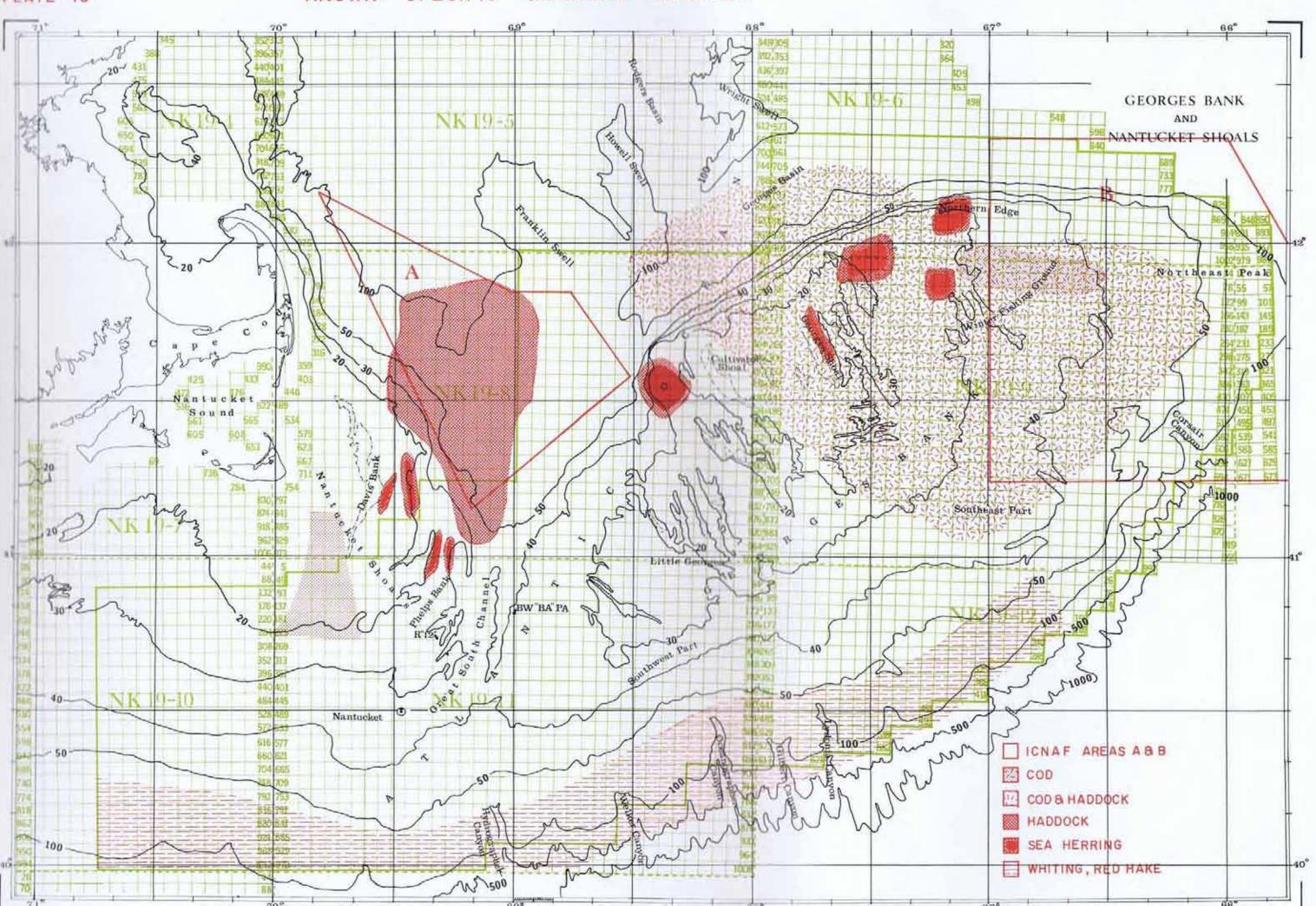
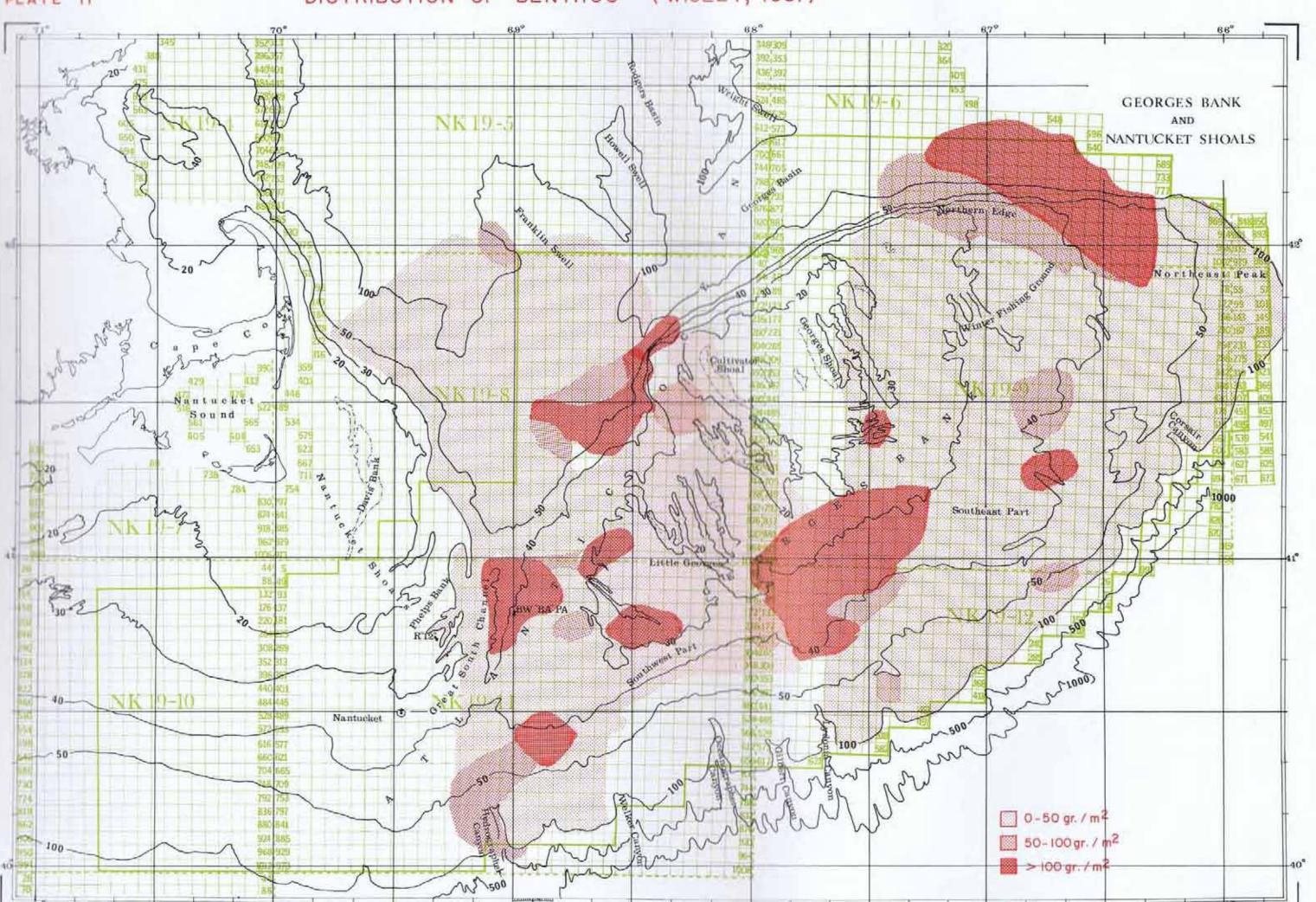
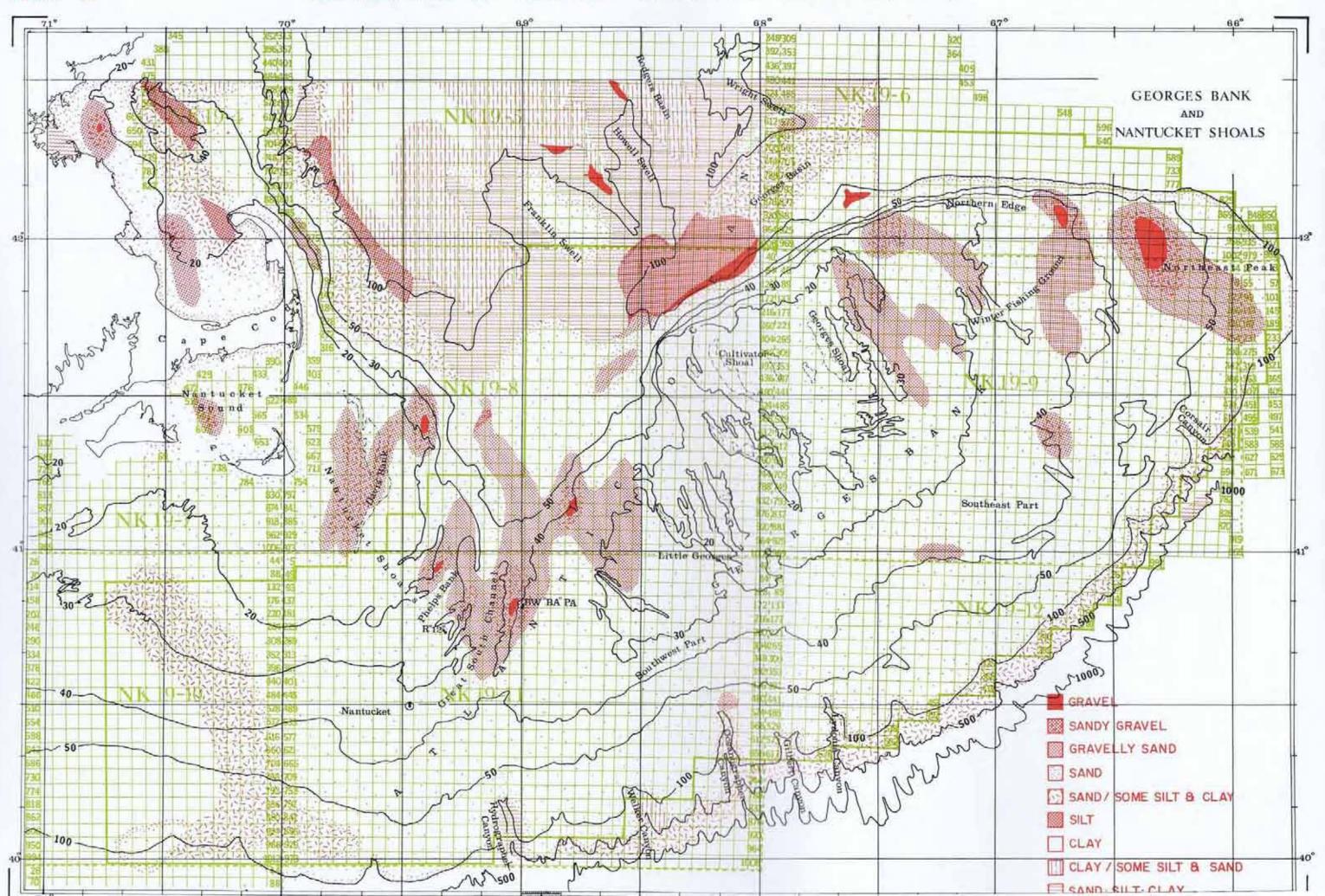


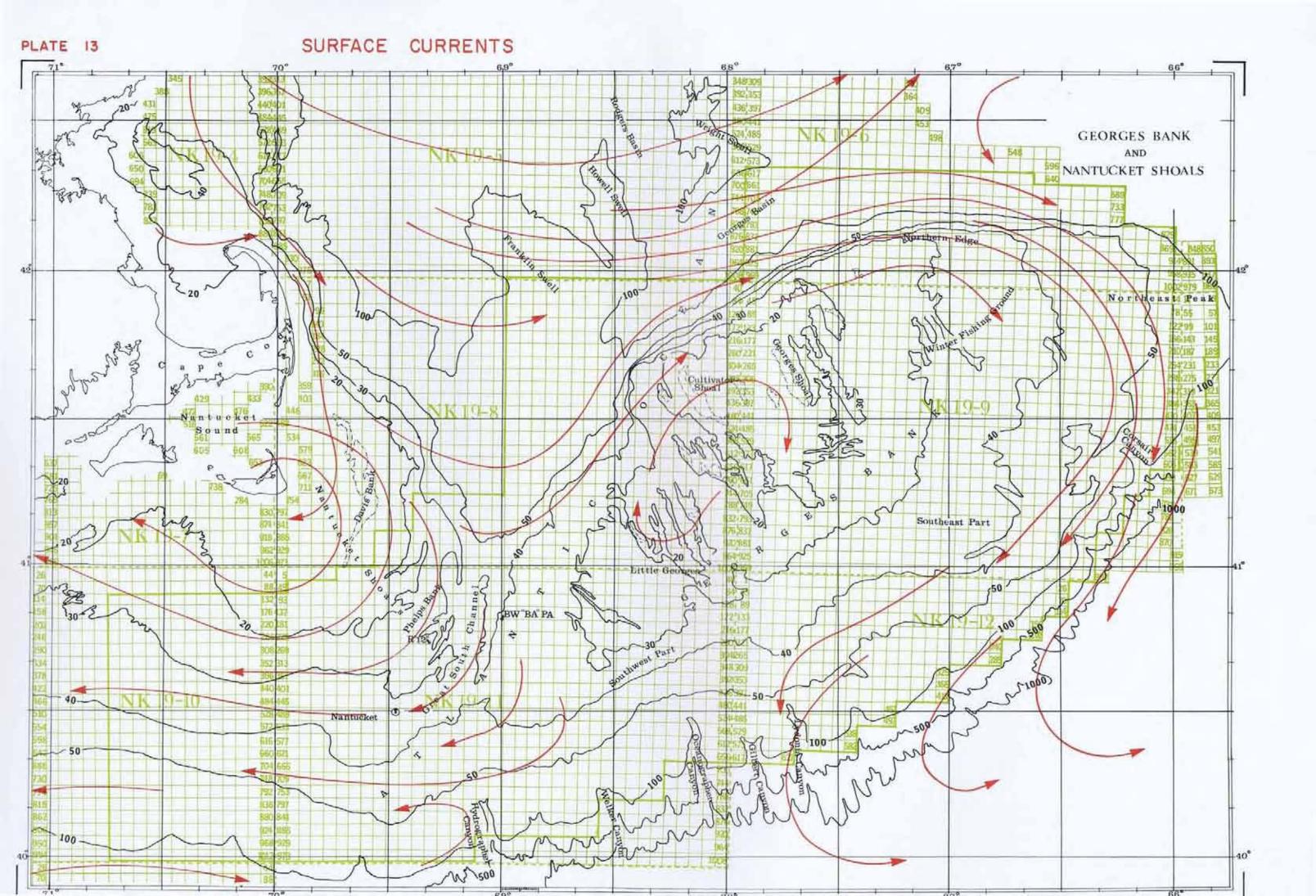
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